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OTTUZYUK RUHHGA2802 1100405-UUUU--RUEBDDBA.

19 APR 72 07 47z

ZNR UUUUU

O 190405Z APR 72

HQ DNA

FM CINCPAC

5709

INFO RUEBDDBA/HQ DNA WASH (SPSS FOR MR. LEWIS)

RUEFHGA/OSAF (PREV FOR COL WHITEHEAD)

RUEKJCS/SECDEF (OASD/ISA FOR CAPT SCHULLER)

RUEKJCS/SECDEF (OASD/HEALTH & ENVIRONMENT FOR MAJ ROGERS)

RUEKJCS/SECDEF (OASD/ATOMIC ENERGY FOR CAPT ANGLEMAN)

RUEKJCS/SECDEF (OASD/DDR&E FOR MR. WEBSTER)

RUEKJCS/SECDEF (OASD/PA)

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FM HICOMTERPACIS SAIPAN

TO ZEN/ALDISTAD TERPACIS

ZEN/HICOM LNO GUAM

RUHHBAA/LNO KWAJ

RUHNSAA/COMNAVMARIANAS

RUHHHGA/CINCPAC

RUHNSAA/CINCPACREP GUAM TTPI

RUHJPBA/USNAVINSERVO GUAM

RUEHBAC/AMEMBASSY CANBERRA

RUWJAJA/COMTWELVE SAN FRAN CALIF

RUEHC/SECSTATE

RUAQADA/HICOMRY OKINAWA RYIS

INFO RUEKJCS/SEC DEF

RUEKJCS/JCS

RUENAAA/CNO

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RUENAAA/CHINFO

RUHHERA/CINCPACFLT

RUHMAEA/CINCPACAF

RUHHRGA/CINCUSARPAC

PAGE TWO RUHGSAA4595 UNCLAS

RUHHEFA/CGFMPCAC

RUHHERA/COMCBPAC

RULSSAA/NAVFACENGCOM HDGTRS

RUHHERA/PACDIVNAVFACENGCOM

RUHHLHA/HICOM LNO HONOLULU

BT

UNCLAS // SEC III OF IV //

AMEMBASSY CANBERRA/COMTWELVE/HICOMRY OKINAWA NOT ADDEES

PASS INFO

CANBERRA FOR POL SECTION

COMTWELVE FOR AMBASSADOR WILLIAMS

USCAR FOR TTPI LNO

SECSTATE PASS TO DEPT INT/SEC INT/DASTA/OSN.

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(MICRONESIAN STATUS CONT'D)

"THE PALAU TALKS WITNESSED THE CONTINUATION OF THE PROGRESS MADE IN HANA IN OBTAINING RECOGNITION BY THE UNITED STATES OF THE FOUR BASIC PRINCIPLES AND LEGAL RIGHTS WHICH THE MICRONESIAN DELEGATION CONSIDERS ESSENTIAL PARTS OF ANY FUTURE STATUS. AT HANA, THE TWO DELEGATIONS

ARRIVED AT SUBSTANTIAL AGREEMENT ON THE FIRST THREE OF THESE FOUR

PAGE THREE RUHGSAA4595 UNCLAS

CRUCIAL ISSUES. FIRST, THE DELEGATIONS AGREED AT HANA -- AND REAFFIRMED AT KOROR -- THAT THE COMPACT WE NEGOTIATE IS AN EXPRESSION OF MICRONESIAN SOVEREIGNTY, OF OUR PEOPLE'S RIGHT TO SELF-DETERMINATION, THE

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RIGHT TO FREELY CHOOSE OUR POLITICAL FUTURE. SECONDLY, THE DELEGATIONS AGREED THAT MICRONESIANS HAD THE RIGHT TO ADOPT A CONSTITUTION AND LAWS WHICH ARE CONSISTENT WITH THEIR OWN NEEDS. THIRD, THE DELEGATIONS AGREED THAT THE PEOPLE OF MICRONESIA SHOULD HAVE CONTROL OF THEIR LAND. ONLY THOSE EASES AND OPTIONS WHICH WERE NEGOTIATED AS PART OF THE COMPACT WOULD FALL UNDER U.S. AUTHORITY. OTHERWISE, ONLY MICRONESIANS WOULD OWN MICRONESIAN LAND AND ONLY MICRONESIANS WOULD EXERCISE THE POWER OF EMINENT DOMAIN.

"THE PROGRESS MADE AT HANA IN SECURING RECOGNITION OF MICRONESIA'S RIGHT TO SELF-DETERMINATION, TO CONTROL OF LAWS, TO BASIC OWNERSHIP OF LAND, LEFT ONE LARGE AREA OF DISAGREEMENT TO BE SETTLED IN PALAU. THIS WAS THE ISSUE OF TERMINATION, OF HOW -- AND BY WHOM -- ANY FUTURE COMPACT BETWEEN THE UNITED STATES AND MICRONESIA MIGHT BE ENDED. AT HANA, THE UNITED STATES PROPOSED THAT TERMINATION REQUIRE THE CONSENT OF BOTH SIDES. AT HANA, AND AT KOROR, THE MICRONESIAN DELEGATION MAINTAINED THAT UNILATERAL TERMINATION -- BY EITHER SIDE, WITHOUT THE OTHER SIDE'S CONSENT -- WAS AN ESSENTIAL SAFEGUARD OF MICRONESIAN'S RIGHTS.

PAGE FOUR RUH3SAA4595 UNCLAS

"WHILE INSISTING ON MICRONESIA'S NEED TO CONTROL ITS POLITICAL DESTINY, THE MICRONESIAN DELEGATION ALSO RECOGNIZED THE UNITED STATES NEED TO BE ABLE TO MAKE PLANS ON A LONG-RANGE BASIS AND TO BE CONFIDENT OF A STABLE PRESENCE IN THE PACIFIC.

"THE MICRONESIAN DELEGATION PRESENTED AN APPROACH DESIGNED TO ACCOMMODATE THE INTERESTS OF BOTH SIDES. IN ITS ESSENTIAL PRINCIPLES IT WAS ACCEPTED BY BOTH SIDES. AS SLIGHTLY MODIFIED DURING NEGOTIATIONS, THE TERMINATION PROPOSAL HAS FOUR MAIN FEATURES.

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"ONE: TO ENSURE THAT THE RELATION OF FREE ASSOCIATION IS GIVEN A FAIR TEST, THE COMPACT BETWEEN THE UNITED STATES AND MICRONESIA WILL BE

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TERMINABLE BY MUTUAL CONSENT ONLY DURING AN INITIAL PERIOD OF YEARS. THE MICRONESIAN SIDE PROPOSED THAT THIS PERIOD SHALL LAST FIVE YEARS; THE UNITED STATES PROPOSED A PERIOD OF FIFTEEN YEARS. FURTHER NEGOTIATIONS ON THIS POINT WILL BE NECESSARY.

"TWO: AFTER THE INITIAL PERIOD HAS PASSED, THE COMPACT WILL BECOME UNILATERALLY TERMINABLE BY EITHER THE UNITED STATES OR MICRONESIA.

"THREE: IN MICRONESIA, TERMINATION WOULD REQUIRE A VOTE OF THE THE CONGRESS OF MICRONESIA AND THE PEOPLE OF MICRONESIA.

"FOUR: IF THE COMPACT IS TERMINATED AND THE RELATIONSHIP OF FREE ASSOCIATION BETWEEN THE UNITED STATES AND MICRONESIA IS ENDED,

PAGE FIVE RUHGSAA4595 UNCLAS

A SECURITY TREATY WILL SPECIFY THE TERMS OF CONTINUED AMERICAN PRESENCE IN MICRONESIA. THIS SECURITY TREATY WILL HAVE BEEN NEGOTIATED PRIOR TO THE BEGINNING OF THE COMPACT.

"MANY DETAILS OF TERMINATION REMAIN TO BE NEGOTIATED, BUT THE MICRONESIAN DELEGATION WELCOMED THE UNITED STATES ACCEPTANCE OF MICRONESIA'S BASIC RIGHT DULY TO TERMINATE ANY COMPACT IT ENTERS.

"THE MICRONESIAN DELEGATION BELIEVES THAT UNITED STATES ACCEPTANCE OF MICRONESIA'S RIGHT OF UNILATERAL TERMINATION, COMBINED WITH PREVIOUS ACCEPTANCE OF MICRONESIA'S RIGHT TO SELF-DETERMINATION AND MICRONESIA'S CONTROL OF LAWS AND LANDS, CONSTITUTE THE BASIS OF AN EVENTUAL AGREEMENT WITH THE UNITED STATES. MICRONESIA'S FOUR BASIC PRINCIPLES AND LEGAL RIGHTS HAVE BEEN RECOGNIZED.

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"BOTH DELEGATIONS RECOGNIZED THE NEED FOR A SMOOTH AND ORDERLY TRANSITION FROM THE CURRENT TRUST TERRITORY GOVERNMENT TO THE NEW GOVERNMENT OF MICRONESIA. IT WAS AGREED THAT AN EARLY STEP IN TRANSITION WOULD BE THE CALLING OF A CONSTITUTIONAL CONVENTION TO DETERMINE THE FORM OF FUTURE GOVERNMENT. A NUMBER OF INTERIM STEPS OVER THE TRANSI-

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TION PERIOD WOULD PROVIDE FOR THE GRADUAL PHASING OUT OF THE CURRENT GOVERNMENT AND THE ORDERLY ASSUMPTION OF EXECUTIVE POWER BY THE NEW GOVERNMENT.

PAGE SIX RUHGSAA4595 UNCLAS

"DISCUSSION OF FINANCE DID NOT PROCEED BEYOND PRELIMINARY STAGES. THE UNITED STATES DELEGATION DID NOT BELIEVE DETAILED DISCUSSION OF THE LEVEL OF SUPPORT AND COMPENSATION TO BE GRANTED MICRONESIA BY THE UNITED STATES WOULD BE APPROPRIATE AT THIS STAGE OF NEGOTIATIONS. THE MICRONESIAN DELEGATION PROPOSED THAT THE FINANCING FURNISHED BY THE UNITED STATES MIGHT BE DIVIDED INTO FOUR BASIC AREAS. THESE WERE:

"ONE: THE CONTINUING ECONOMIC SUPPORT TO BE PROVIDED MICRONESIA DURING ITS TRANSITION FROM TRUSTEESHIP TO ECONOMIC INDEPENDENCE.

"TWO: COMPENSATION FOR THE AGREEMENT BY MICRONESIA TO DENY THE USE OF ITS LAND AND WATERS TO MILITARY FORCES OF ANY NATION OTHER THAN THE UNITED STATES.

"THREE: PAYMENT FOR THE CONTINUING RIGHT TO USE SPECIFIED LAND AND WATERS FOR U.S. MILITARY BASES AND OPERATIONS, AND

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"FOUR: PAYMENT FOR SPECIFIC RENTALS FOR MILITARY USE OF LAND AND TERRITORIAL WATERS, AND OPTIONS ON SPECIFIC LAND AND TERRITORIAL WATERS.

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